

## Message Text

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ORIGIN AF-18

INFO OCT-01 EUR-25 ADP-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 IO-13 AID-20 EB-11 COME-00 TRSE-00 AGR-20

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TO AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 130950

E. O. 11652: GDS

TAGS: PFOR PA US XA

SUBJECT: BILATERAL TALKS WITH CANADIANS ON AFRICA

1. SUMMARY: ASSISTANT SECRETARY NEWSOM AND OTHER MEMBERS OF AF BUREAU MET JUNE 27 AND 28 WITH ALAN MCGILL, DIRECTOR GENERAL AFRICA/ MIDDLE EAST, ACCOMPANIED BY DIRECTORS AFRICA I AND II ( CARTER AND COUVRETTE) OF EXTAF TO DISCUSS MATTERS OF MUTUAL INTEREST IN AFRICA. CANADIAN POLICY HAS NOT CHANGED SUBSTANTIALLY SINCE WHITE PAPER ON FOREIGN POLICY ISSUED IN 1970 AND IS BASED ON DESIRE TO INCREASE TRADE, REAFFIRM CANADA' S BILINGUALISM AND EMPHASIZE MULTILATERAL DIPLOMACY THROUGH UN AND OTHER ORGANIZATIONS. SINCE TALKS LAST YEAR CANADIAN POLICY HAS BEEN AFFECTED BY THREE EVENTS: EXPULSION OF UGANDAN ASIANS; CLOSING OF ZAMBIA' S BORDER WITH RHODESIA AND KILLING OF TWO CANADIAN CITIZENS AT VICTORIA FALLS. THERE ARE NO SIGNIFICANT DIFFERENCES BETWEEN US AND CANADIAN AFRICAN ASSESSMENTS AND TALKS PASSED MOST AMIABLY.

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2. NEWSOM IN OVERVIEW STATEMENT CITED HIGHER PRIORITY BEING GIVEN BY AFRICANS TO ECONOMIC INTERESTS ( EG EEC), AS WELL AS TO ECONOMIC NATIONALIZATION AND PARTICIPATION. RE SOUTHERN AFRICA HE FOUND GROWING MILITANCY BUT SOME WILLINGNESS TO

" TALK ABOUT TALKING" ( EG NAMIBIA, PORT. TERRITORIES). NEW-  
SOM ALSO OBSERVED THAT WHILE IN MANY AREAS AFRICANS WERE  
SHOWING GREATER REALISM AND COHESION, THEY WERE DISINCLINED  
TO FACE UP TO TRAGEDIES LIKE BURUNDI AND UGANDAN ASIANS.

NEWSOM LISTED US INTERESTS IN AFRICA IN TERMS OF ENERGY  
AND MINERALS; DIPLOMACY ( EG UN); TRADE AND INVESTMENT.  
PRINCIPAL CURRENT PROBLEMS LIE IN FIELDS OF AID AND PL-480,  
CERTAIN MILITARY RELATIONSHIPS, AND NEW INVESTMENT PATTERNS.

3. RESPONDING, AMBASSADOR TO US CADIEUX REVIEWED CANADIAN  
POLICY TOWARD AFRICA WHICH, HE SAID, HAS CHANGED LITTLE  
SINCE WHITE PAPER ON FOREIGN POLICY ISSUED 1970. CANADA  
HAS FEW DIRECT INTERESTS IN AFRICA AND DEVELOPMENT ASSIS-  
TANCE DESIGNED TO AID GROWTH OF BUSINESS CONTACTS WILL RE-  
MAIN MAJOR ELEMENT OF RELATIONS WITH CONTINENT. IN REAFFIR-  
MATION OF CANADA' S BILINGUAL NATURE ATTEMPT BEING MADE TO  
BALANCE AID AND TRADE BETWEEN COMMONWEALTH MEMBERS AND  
FRANCOPHONES. LARGE INCREASE IN TRADE WITH FRANCOPHONES  
WHERE FRENCH INFLUENCE SLIPPING, MAINLY ALGERIA, TUNISIA  
AND MOROCCO. THREE EVENTS HAVE GREATLY AFFECTED CANADIAN  
POLICY OVER PAST YEAR: ( A) EXPULSION OF ASIANS FROM UGANDA,  
AND DETERIORATION OF PUBLIC SAFETY WHICH RESULTED IN END  
OF AID PROGRAM. ( B) CLOSING OF ZAMBIAN BORDER WITH  
RHODESIA, WHICH PROMPTED GRANT OF \$5 MILLION AID FOR PUR-  
CHASE RAILROAD ROLLING STOCK. ( C) KILLING BY ZAMBIAN  
SENTRY OF TWO CANADIAN GIRLS AT VICTORIA FALLS, WHICH RISKS  
HAVING SERIOUS REPERCUSSIONS FOR HITHERTO WARM CANADIAN-  
ZAMBIAN RELATIONS. WHILE THERE ARE MANY LONG- RANGE PROB-  
LEMS OF POSSIBLY GREATER IMPORT, THE CANADIAN PUBLIC HAS  
BEEN SEIZED WITH THESE THREE EVENTS. IN CONCLUSION HE  
NOTED THAT FROM 25 TO 30 HEADS OF STATE OR GOVT WOULD  
ATTEND COMMONWEALTH CONFERENCE IN OTTAWA IN AUGUST; HIS  
GOVERNMENT WILL KEEP IN TOUCH WITH US ON ANY PROBLEMS RE-  
LATING TO VISITS TO US.

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4. BRIEF SUMMARIES OF CANADIAN COMMENTS FOLLOW:

( A) NORTH AFRICA: CANADA SEEMS TO BE DEVELOPING A  
" LOVE AFFAIR" WITH THE MAGHREB; DELEGATIONS FROM ALGERIA,  
TUNISIA, AND MOROCCO HAVE RECENTLY VISITED CANADA. THERE  
IS A LONG- STANDING AID PROGRAM IN TUNISIA, AND RECENTLY  
\$100 MILLION AID PACKAGE WAS GRANTED TO ALGERIA, COMBINING  
GOVERNMENT AND PRIVATE BANK CREDITS. CANADA AGREES WITH  
US THAT ALGERIA VERY BUSINESSLIKE AND NON- IDEOLOGICAL IN  
DEALINGS WITH US AND CANADA. CANADA JOINS US IN OPPOSING  
OBSERVER STATUS IN CSCE FOR ALGERIA AND TUNISIA.

( B) FRANCOPHONE AFRICA: THREE MAIN TRENDS NOTED IN  
THIS AREA (1) DETERIORATION OF FRANCOPHONE ORGANIZATIONS

NOTABLY OCAM, AIR AFRIQUE, AND TO SOME EXTENT THE ENTENTE. THIS PARTIALLY RESULT OF GROWING EMPHASIS ON " AFRICANIZATION" AND POLARIZATION AROUND LARGER AFRICAN STATES, I. E., ZAIRE AND NIGERIA. (2) WEAKENING OF LINKS BETWEEN FRANCO-PHONES AND FRANCE AS SEEN IN SEEMING LOSS OF SPIRIT OF COOPERATION ON PART OF FRANCE AND MADAGASCAR'S QUOTE SURPRISING UNQUOTE DEPARTURE FROM FRANC ZONE. (3) ECONOMIC CRISIS CAUSED BY THE SAHELIAN DROUGHT. CANADIANS HOPE TO STIMULATE PUBLIC INTEREST WHICH SO FAR CONFINED TO FRENCH- CANADIAN PRESS. CANADA HAS GIVEN \$6.8 MILLION IN FOOD AID AND EARMARKED ANOTHER \$1.5 FOR 3 AIRCRAFT TO FERRY GRAIN FROM LAGOS TO NIGER BEGINNING JULY 1. THEY ALSO EXPRESSED CONCERN OVER SOCIAL CHANGES CAUSED BY DIMINUATION OF NOMADIC LIFE WITH RESULTANT SHIFT TO CITIES AND MAJOR PROBLEMS, CRIME, ETC., THIS MIGHT CAUSE.

( C ) BURUNDI: SITUATION FEEDS MINOR YET GROWING DISENCHANTMENT WITH AFRICA FOLLOWING KILLINGS IN ZAMBIA, WHICH ONLY PARTIALLY BALANCED BY GROWING PRO- AFRICA LOBBY OF RETURNED TEACHERS AND MISSIONARIES, ETC. THEY AGREE THE AFRICANS SHOULD PRESSURE BURUNDI AND THAT PERHAPS CANADA SHOULD ENCOURAGE THEM TO DO SO. THEY WERE, HOWEVER, DOUBTFUL ABOUT EFFICACY OF POSSIBLE APPROACH TO NYERERE.

( D ) MADAGASCAR: CANADA PRESENTLY HAS LIMITED INTERESTS THERE, THOUGH THESE MIGHT INCREASE. MADAGASCAR HAS ASKED FOR FRENCH TEACHERS WHICH CANADA NOT DISPOSED OR  
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PHYSICALLY ABLE TO PROVIDE. MALAGASY HAVE NOT BEEN ABLE TO MAKE UP THEIR MINDS ON OTHER AID REQUESTS.

( E ) SOUTHERN AFRICA: CANADIAN POLICIES SAME AS OURS. THEY HAVE FOLLOWED SANCTIONS AS CLOSELY AS POSSIBLE, MAINTAINED ARMS EMBARGO ( WHILE HAVING PROBLEMS WITH QUOTE GREY AREAS UNQUOTE). THEY HAVE ATTEMPTED TO PRESSURE WHITE MINORITY GOVERNMENTS THROUGH UN, COMMONWEALTH AND OTHER ORGANIZATIONS, AND EMPHASIZE AID TO BLACK AFRICAN STATES IN SOUTHERN AFRICA IN ORDER TO STRENGTHEN THEIR INDEPENDENCE.

PUBLIC INTEREST IN OPERATIONS OF CANADIAN FIRMS HEATING UP WITH RECENT SERIES OF NEWSPAPER REPORTS ON EMPLOYMENT PRACTICES IN SOUTH AFRICA. EMPHASIS ON WAGES, ETC. RATHER THAN WHETHER OR NOT CANADIAN PRESENCE SUPPORTS APARTHEID. AT SAME TIME TRADE WITH SOUTH AFRICA FALLING OFF MARKEDLY OWING TO SAG POLICY OF ECONOMIC SELF RELIANCE. UNLIKE SITUATION IN US; CANADIAN DOMESTIC PRESSURES ARE ALL IN DIRECTION OF TOUGHENING POLICIES TOWARD SOUTH AFRICA. COMMONWEALTH CONFERENCE WILL AMPLIFY THESE PRESSURES.

PORTUGAL SEEMS MORE OPEN TO NEGOTIATIONS; DETERIORATING

MILITARY SITUATION IN GUINEA- BISSAU MAY MOVE PORTUGUESE TO TALKS. AFRICANS VIEW PORTUGAL IN DIFFERENT LIGHT THAN SOUTH AFRICA AND RHODESIA PARTIALLY DUE TO PORTUGUESE ASSISTANCE WITH ZAMBIAN TRANSPORT PROBLEMS.

ON NAMIBIA THEY INCLINED TO THINK SYG INITIATIVE HAS RUN OUT BUT THEY SEEM TO ACCEPT IT WOULD BE DESIRABLE TO LEAVE DOOR OPEN TO FURTHER TALKS.

( F ) ZAMBIA: KILLINGS AT VICTORIA FALLS CAST AN UNPLEASANT SHADOW OVER RELATIONS WITH ZAMBIA. ZAMBIA' S INEPT HANDLING OF CASE AND UNWILLINGNESS TO ADMIT TRUE STORY HAS GIVEN FUEL TO ANTI- AFRICANS AND DORMANT QUOTE FRIENDS OF RHODESIA UNQUOTE. THEY ALSO RAISES CONCERN OVER  
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KAUNDA; S ABILITY TO CONTROL ARMED FORCES.

( G ) LIBERATION MOVEMENTS: CANADA BELIEVES VERY DIFFICULT PROBLEMS RAISED BY RECOGNITION OF THESE GROUPS IN UN ORGANIZATIONS AND IS FIGHTING REARGUARD ACTION IN ATTEMPT HOLD LINE OVER THIS ISSUE.

( H ) EC ASSOCIATION: TEN COMMONWEALTH ASSOCIABLES, POSSIBLY WITHOUT NIGERIA, WILL AGREE TO SOME FORM OF ASSOCIATION BASED ON MIXTURE OF YAOUNDE, ARUSHA AND TRADE AGREEMENT FORMULAS. ALL TEN OPPOSE REVERSE PREFERENCES.

( I ) UGANDA: RELATIONS AT LOW EBB AND REINSTATEMENT AID PROGRAM WILL NOT BE CONSIDERED AT THIS TIME. SOME PROMINENT UGANDANS HAVE APPLIED IN KENYA FOR ASYLUM IN CANADA. SLOWDOWN OF ECONOMY HAS NOT GENERATED ANY MEANINGFUL OPPOSITION TO AMIN AND THEY DO NOT SEE ANY SIGNIFICANT CHANGES ON HORIZON.

( J ) GHANA: CANADA HOPES FOR MOVEMENT ON DEBT QUESTION SO THAT THEY CAN BEGIN NEW AID PROJECTS AS COUNTER TO GROWING EASTERN BLOC - PRC CONTACTS. THEY ENVISION AN \$8 MILLION ( HALF GRANT/ HALF FOOD AID) PROGRAM. COUNTRY POLITICALLY STABLE AND SEEMINGLY ANXIOUS TO SETTLE DEBT ISSUE.

( K ) NIGERIA: GOWON GOVERNING COUNTRY AS WELL AS CAN BE EXPECTED AND ECONOMIC POLICY VERY SENSIBLE. THERE IS SOME CONCERN OVER LACK OF MOVEMENT TOWARD CIVILIAN GOVERNMENT.

CANADA HAS TWO PROBLEMS ( A ) DIFFICULTY IN NEGOTIATION WITH NIGERIANS AND FINDING DECISION MAKERS, AND ( B ) DIFFICULTY IN MEETING NIGERIAN DEMANDS FOR HIGH- LEVEL MANAGERIAL PERSONNEL FOR STATE ORGANIZATIONS. RECONCILIATION AND RECONSTRUCTION HAVE GONE WELL, THANKS TO GOWON' S EFFORTS, AND NIGERIANS DESERVE MUCH CREDIT

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FOR THIS.

5. FULLER REPORT OF CONVERSATIONS FOLLOWS BY MEMCON. RUSH

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<< END OF DOCUMENT >>

## Message Attributes

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